1	VIRGINIA RACING COMMISSION
2	December 11, 2013
3	10700 Horsemen's Road
4	New Kent, VA 23124
5	Commencing at 10:00 a.m.
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9	COMMISSION MEMBERS:
10	Stuart Siegel, Chairman J. Sargeant Reynolds, Jr., Vice Chairman
11	Carol G. Dawson D.G. Van Clief, Jr.
12	Stran L. Trout
13	COMMISSION STAFF:
14	Bernard J. Hettel, Executive Secretary David S. Lermond, Jr., Deputy Executive Secretary
15	C. Richard Harden, DVM, Equine Medical Director Courtney Reid, Office Administrator
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CHAIRMAN SIEGEL: Good morning, everyone. I'd like to welcome everyone to the December meeting of the Virginia Racing Commission. Thank you, everyone, for being here.

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It's great to have such a nice crowd. I hope you guys will continue to come on occasions when we don't have issues, serious issues to discuss, because it's nice to have the public here and the great interest that you have in racing in Virginia. It's a healthy thing, so please feel free to come to any of our meetings, and you will be welcome.

12 The first item on the agenda is approval of the September 25<sup>th</sup> minutes from that meeting. Any 13 14 discussion, questions? They're in your book; they have been distributed. Any motion? 15 16 MR. S. REYNOLDS: So moved. 17 CHAIRMAN SIEGEL: Second? 18 MR. TROUT: Second. 19 CHAIRMAN SIEGEL: All in favor? 20 MR. S. REYNOLDS: Aye. 21 MR. TROUT: Aye. 22 CHAIRMAN SIEGEL: So moved. 23 Before we continue, I have two quick announcements. First, we'd like to welcome back DG 24 25 Van Clief. Mr. Van Clief has had some health

1 issues, but he looks healthy to me and he is doing 2 great, and we wish you continued recovery. 3 Carol Dawson, one of our commissioners, was involved in a minor accident just off of the 4 5 interstate ramp, and she's fine and they're doing an investigation. Her car is drivable, and she'll be 6 7 here, but will be a little late today. She's 8 expected to be here probably in the next 20 minutes, 9 according to your last reports. 10 MR. PETRAMALO: Does she need a lawyer? 11 CHAIRMAN SIEGEL: There are too many lawyers 12 here. 13 MR. HETTEL: She got hit from behind, so it's 14 probably whiplash. MR. LAWS: The operative word being a good 15 16 lawyer, right? 17 CHAIRMAN SIEGEL: Anyway, the next item on the agenda is the commissioners' comments. Any 18 19 commissioner that would like to make a comment at 20 this time? 21 NOTE: There is no response. 22 CHAIRMAN SIEGEL: Committee reports. DG is 23 chair of the Blue Ribbon Committee, and we'll ask for him to make a report at this time. 24 25 MR. VAN CLIEF: Thank you, Mr. Chairman. Since

the board asked me to chair this committee, we put together -- perhaps the Blue Ribbon Committee is a bit of an overstatement at this point, at least speaking for myself, but what we do have is the essence of a good, solid stakeholder planning group.

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It includes Frank Petramalo, representing his constituents in the HBPA; Dr. Allen Griffin, Gold Cup; Ian Stewart, of course, for Colonial Downs; Dr. Charlie Dunavant for the Standardbred; Stephanie Easter representing VTA; and Sarge Reynolds and myself and Bernie Hettel as representatives for the Commission.

The charge was to look at the overall situation and to try to make some cogent and hopefully implementable recommendations for this industry.

We have met several times since the committee was convened, and although we're far away from what I would call any conclusive assumptions or any hard conclusions or recommendations, I'm actually very pleased the committee has made progress.

It's a good, hard-working group, a good level of creative activity. I'll talk just for a minute. I'll keep this short about what we've done.

We've set out, probably as the norm would be for a group like this, and the first question was to

confirm our mission. In short, we think the job at hand is to deliver a plan to the Virginia racing and breeding industries, which will promote excellence, key word growth, and sustainability of our industry.

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We looked at a situational analysis with input that the Commission staff gathered for us. We tapped the Jockey Club for information, so we've looked at the national trends, and we've looked at the trends in the Commonwealth; neither of which are particularly healthy, as pretty much everybody in this room knows.

We don't like what we see in terms of where the Virginia industry stands, and our goal, if anything, is to do away with the status quo.

We do hope to come forth by mid year with an implementable growth plan, and the situation analysis in fact tells us that we have to. We really don't have much of a choice.

19 If you look at the national trends, declining 20 foal crops and field size going forward, the 21 expectations are that things will get tougher for 22 racing, not easier, so we think our job is an 23 important one.

Strategically and tactically, we talked about product design and what we're selling. The best

product -- we looked at trends, most of which are down, with the exception of a few important ones. We have seen an up-tick in ADW action, and I think our field sizes here in Virginia are pretty healthy.

We think if we have a good plan by mid year, things like race dates, good marketing, and other hopefully comprehensive, not necessarily overhaul, but comprehensive improvements in the way we're doing business will flow from that plan, and we'll see not only a sustainable industry going forward, but one that we can grow. We think it is gonna take some political action, and that's gonna be an important facet going forward.

14 So thanks to my fellow committee members. Our 15 next step will probably be to reach out to the 16 industry as a whole. By the way, as far as 17 everybody in the room is concerned, please let us 18 know what you're thinking. We're in the market for 19 good ideas and input, so don't hesitate. If you 20 want to filter anything you have through Bernie, he'll be glad to receive it, and so would we. 21

We will probably start to expand this committee, and maybe we will get to the Blue Ribbon Panel status before too long.

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I think we need to reach out to some of you

with experience with this from the past, and we're gonna be in the business of gathering input from our industry.

We did have a preliminary meeting scheduled earlier this month, but unfortunately, we weren't able to go through with that.

So that's in a nutshell what we're doing. We plan to keep working at it, and I hope that by mid year, we'll have a cogent, understandable and implementable document for the industry to consider.

We know full well that our audience is not just ourselves, but we hope that this is something that will resonate with the public when we get it done, and also with our legislature in Richmond.

Any questions?

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16 CHAIRMAN SIEGEL: Questions of the17 commissioners?

18 MR. TROUT: Mr. Chairman, I think Blue Ribbon 19 is appropriate, because you see who is on the 20 committee now, and some of the other folks in here, 21 and it'll get better as it goes along.

It's absolutely essential when we look at some of the decisions we have to make today. We need to find some new ideas and some changes to make the industry work better, to work better on behalf of

1 horse owners, and also to work better on behalf of 2 the track, and of course they need to both be there to make the whole thing work. I commend you on what 3 4 you're doing, and I'll send you an e-mail with some 5 of my ideas. 6 MR. VAN CLIEF: Thank you. 7 CHAIRMAN SIEGEL: All right. Any other 8 questions? 9 NOTE: There was no response. 10 CHAIRMAN SIEGEL: Okay. The next item on the 11 agenda would be the executive secretary's report, 12 Mr. Hettel. 13 MR. HETTEL: Mr. Chairman, the Gold Cup 14 Association seeks the renewal of the limited license 15 that was granted --16 CHAIRMAN SIEGEL: Excuse me. Tab Two in your 17 books. 18 MR. HETTEL: -- that was granted last year. 19 I've asked Dr. Will Allison to come speak to us 20 today. One of the complications have been with the 21 addition of pari-mutuel wagering. 22 Both in the last spring Gold Cup day, and in 23 the fall, the system hadn't worked particularly 24 well, and I asked him and his group to meet with a 25 mutuel company and see if they couldn't improve it.

1 He's prepared to give us a brief report on the 2 improvement of the pari-mutuel system up there. Dr. Allison, if you would come forward and give 3 4 us your improvements. 5 DR. ALLISON: Thank you, Mr. Chairman, members of the board. Gold Cup is delighted to see your 6 7 friend, Mr. Van Clief, back in the saddle. 8 MR. VAN CLIEF: Thank you, sir. Glad to be 9 back. MR. ALLEN: That's a good thing. 10 11 First, we have a number of good things that we 12 can report on. We had over a 20 percent increase in 13 attendance for the spring, as well as the fall. 14 Most of our polls and inquiries, the increase was This 15 due to interest in pari-mutuel betting. 16 increase translates into over \$300,000 in ticket 17 sales, so a significant amount. 18 The other thing which we found encouraging was 19 the demand by our people for pari-mutuel betting, 20 and the long lines at both races, attesting to the 21 fact that many folks want to get in and play, place 22 a bet. 23 Now, there were a number of glitches, and we 24 want to report that we have met with United Tote, 25 the wi-fi people, and everyone who is involved in

putting on a good show, and we have identified every glitch, and we have demanded from the people who are supplying these things solutions, and we have solutions.

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But generally speaking, the solutions increase more with more tellers to serve the folks, and then to improve on the wi-fi and the Smart Phone, and to make that supplementary to the machines, and we're assured now that the phones will run more smoothly, and we found out from the former health care that even the smartest have problems.

I want to have for a moment my colleague, Dr. Griffin, explain how we are changing our fall meeting date, and I want him to talk on that.

DR. GRIFFIN: Since its inception in the fall, the International Gold Cup has run on the third Saturday in October. About five years ago, this became a conflict with Far Hills, up in new Jersey, for a race date.

20 We have tried through various channels to come 21 to an agreement whereby they move away from our 22 date; however, we have been unsuccessful and had to 23 basically bite the bullet and change our date to the 24 fourth Saturday, which this year would be 25 October 25<sup>th</sup>. Our application, I believe, says

October 18<sup>th</sup>.

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We have finally come to an agreement with NSA and with Far Hills to go on the fourth Saturday in October, which again this year would be October 25<sup>th</sup>.

The limiting factor for us when both days are on there, the two largest meets in the fall for steeplechasing. The greatest problem is in jockeys, basically qualifying jockeys to ride in high caliber steeplechase races.

While our fields were not small at all, they 12 could have been much enhanced, had we had these two 13 dates running separately, so therefore, Gold Cup has 14 acceded and we're gonna change our date, and we have an agreement with them for that to be for the next 16 five years. So we will be riding on the fourth. 17 That is why we changed our date. MR. HETTEL: Thank you, Doctor. Okay. Any 19 questions from either doctor? 20 CHAIRMAN SIEGEL: Any questions from the Commission with regard to Gold Cup? 22 There is no response. NOTE: CHAIRMAN SIEGEL: This requires action, and we

23 will take it. I think our reluctance in the last 24 25 meeting or two was the idea of moving slowly to get

1 it right. I think no one wants to go too fast and 2 be wrong again. 3 It sounds to me from what I hear, that you 4 folks feel comfortable that your signal will be 5 there, and that you will be able to get it right this time, and that being the case, the Chair will 6 entertain a motion for granting of a license to Gold 7 8 Cup. MR. VAN CLIEF: So moved. 9 10 CHAIRMAN SIEGEL: Second? 11 MR. TROUT: Second. CHAIRMAN SIEGEL: Okay. Hearing no further 12 13 discussion, all in favor? 14 NOTE: The Commission votes aye. 15 CHAIRMAN SIEGEL: Any opposed? 16 NOTE: There is no response. 17 CHAIRMAN SIEGEL: You have your license. Bernie. 18 19 MR. HETTEL: Okay. My next item, I'll call on Mr. Weinberg, representing the Jacobs Trust 20 21 ownership. There's a slight amendment in that. 22 Jim, if you would, could you explain that to us as 23 briefly as possible? I know it's complicated. CHAIRMAN SIEGEL: That's also Tab Three. 24 25 MR. WEINBERG: As reflected in the letter to

Mr. Hettel, there is a new trust for Mr. Jacobs' estate planning purposes, which would invest in Jacobs Investment, Inc., which is the ultimate parent of Colonial Downs.

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The trust documentation, the beneficiaries, the trustee, the trust protector are all gentlemen that have been previously approved by this Commission.

As you will see, it exercises an infinitesimal amount of voting authority, but has a beneficial ownership in excess of the five percent prescribed in the statute, which requires Commission approval, but it is nothing new, other than a technical addition to the owner, and I'm happy to respond to questions.

15 CHAIRMAN SIEGEL: It appears from my 16 discussions, and also from reading documents that 17 there's a requirement that we approve or not this 18 particular issue, but that doesn't change very much 19 of what is now the ownership.

20 With that, I'll ask if there are any questions 21 from commissioners?

22 NOTE: There is no response.
23 CHAIRMAN SIEGEL: If not, can I hear a motion?
24 MR. S. REYNOLDS: So moved.
25 CHAIRMAN SIEGEL: Second?

1	MR. TROUT: Second.
2	THE COURT: All in favor, say aye.
3	NOTE: The Commission votes aye.
4	MR. WEINBERG: Thank you very much.
5	CHAIRMAN SIEGEL: Approved. Mr. Secretary,
б	that concludes your report?
7	MR. HETTEL: Well, sir, what I'd like to do is
8	go ahead and go down to Item Number Six, the
9	application for renewal for ADWs for 2014, and I
10	seek your approval to approve the renewals of
11	EZHorseplay and TVG, XpressBet, and TwinSpires.
12	That will clear it up.
13	CHAIRMAN SIEGEL: Again, this is an annual
14	renewal. I don't believe anything has changed, but
15	it is a requirement that we renew this at this time
16	each year, so we will entertain a motion to do so.
17	MR. S. REYNOLDS: So moved.
18	CHAIRMAN SIEGEL: Second?
19	MR. TROUT: Second.
20	CHAIRMAN SIEGEL: All in favor?
21	NOTE: The Commission votes aye.
22	CHAIRMAN SIEGEL: All right. We approve that
23	item as well.
24	Bernie.
25	MR. HETTEL: That concludes my business with

1 you, Mr. Chairman. We can continue on. CHAIRMAN SIEGEL: Behind Tab Four, the request 2 from Colonial Downs for the 2014 Thoroughbred race 3 4 days and presentation, I believe, behind Tab Four from Colonial. 5 MR. STUART: We're gonna have a little video on 6 7 the feedback there, but we're gonna have it on a 8 small screen, but I think it'll still work. Good morning. This morning, we're here to talk 9 10 about Thoroughbred race days for 2014, and more 11 importantly, the future of Virginia racing. 12 The first step in determining where you're 13 going, is to understand where you are. In 2001, the 14 Virginia Racing Commission convened a Blue Ribbon Committee to make recommendations for Virginia horse 15 16 racing. The committee's report noted there was \$5 17 million available for purses. 18 The Blue Ribbon Committee recommend a 19 commitment to quality racing, which at the time was 20 considered a purse level of \$200,000 per day. Now, 21 almost exactly 12 years later, with once again 22 approximately \$5 million available for purses, it is 23 reasonable to look and see how Virginia measures up 24 in terms of achieving the goal of quality racing.

In 2001, the year the Blue Ribbon Committee

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report was issued, Colonial Downs' average purse per race, calculations excluding our major stakes races, was \$18,526, or 96 percent of the national average.

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Since that time, through a continuing series of compromises, trying to balance Colonial Downs' desire for quality racing and a sustainable financial model against the horsemen's desire for more opportunities to race, we have diluted the purses to the point that in 2012, the last year for which statistics are available, according to the Jockey Club, after factoring out the four major Colonial Downs stakes races, Colonial Downs' average purse per race was 58 percent of the national average, versus 96 percent in 2001.

In fact, the data from the Jockey Club, 15 16 covering 57 Thoroughbred racetracks for 2012 reveals the following. From the standpoint of average daily 17 purses, Colonial Downs ranks 29<sup>th</sup> out of 57. From 18 19 the standpoint of maiden special weight purses, Colonial Downs ranks 34<sup>th</sup> out of 57, and from the 20 standpoint of median purse per race, Colonial Downs 21 ranks 41<sup>st</sup> out of 57. 22

I don't think the goal for Virginia racing was to rank in the lowest third of Thoroughbred race tracks as calculated by the Jockey Club.

The quality of our racing product has deteriorated. Our meet is catering to reduced quality, out-of-state horses. Notice I said out-of-state horses. The vast majority of the horsemen that race at Colonial Downs are not from Virginia; the racing model we are devising then is primarily ultimately for them. There's no question that the vast majority of the purse money will go out of state, no matter how many race dates are awarded.

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We are only determining the quality of the horses that are winning. The Virginians that win it may be people that are in this room, or they may be Virginians that historically have not raced here because of our purse levels. Out-of-state horses, jockeys and trainers may be the ones currently racing, or there may be players on the national stage. That's really the choice.

19Colonial Downs continues to aspire to something20better than what we have. It is one thing to find21ourselves in this unenviable position by22happenstance; it is another to remain there by23choice.

Last year, we began a path that leads to higher-quality racing. One can continue in that

direction with a very feasible, proven plan that is an alternative to a philosophy of more weeks of racing for the sake of providing more opportunities, virtually any opportunity to race.

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Our proposal for 2014 is a boutique Thoroughbred meet, with 12 days of races spread over four weeks. The boutique concept of high-quality racing over a relatively small number of days is a racing model that has been proven to increase handle and be financially sustainable for a track that is not supported by other forms of gaming.

12 Let me reiterate. What we are suggesting is 13 not something that hasn't been tried. This is a 14 strategy that very successful tracks use today. The 15 boutique meet model raises average purses to attract 16 higher-quality horses, increases handling, which in 17 turn results in more purse funds, provides an 18 opportunity for more days, and is a sustainable 19 financial model for the racetrack operator.

A sustainable financial model to the racetrack operator is important, given that Colonial Downs has lost over \$70 million since it opened. The strategy of significantly increasing the daily purses by reducing the number of race days is one with a proven record of success.

The strategy was implemented most recently and dramatically at Monmouth Park in New Jersey in 2010. Monmouth Park was already one of the prestigious tracks in the country. In 2009, Monmouth Park raced 82 days for average daily purses of \$331,000. In 2010, Monmouth Park raced 49 days, 40 percent fewer days, raising its purses 141 percent, to an average of \$797,079 per day, the highest in the nation. The results were spectacular. Attendance increased 47 percent, on-track handle per day increased 79 percent, and average daily export

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handle more than tripled. Even with the dramatic increase in attendance, per capita wagering increased from \$59 to \$72. Field size went from 7.4 horses per race to 9.3 horses per race.

17 In another example, in 2007, Retama Park, near 18 San Antonio, Texas, went to a 32 day race schedule 19 from 51 days in 2006, 37 percent fewer days. Daily 20 purses were increased 25 percent from \$80,000 per 21 day to \$100,000 per day, an 11 percent increase in 22 attendance, a 38 percent increase in live wagering 23 handle, and a 24 percent increase in export handle. 24 Monmouth and Retama are very different race

tracks, but the same strategy worked for both,

resulting in significant improvements. Given that the strategy to increase purses by reducing days worked for both Monmouth and Retama, there's reason to believe it will also work for Colonial Downs.

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The other factor that impacts the overall strategic outlook for racing is the number of available race horses. The decline in the annual foal crop has been well-documented. In the future, the competition for horses will continue to increase. Purses attract horses. Colonial Downs will be forced to increase purses, just to maintain the status quo.

Given the limited growth in purse funds, if gurses increase, the number of race days will decrease. Rather than be reactive to this trend and thus maintain the lackluster quality of racing, Virginia racing should be proactive in reducing race days now, with a proactive strategy of improving quality.

The effect of implementing the boutique meet strategy at Colonial Downs is difficult to estimate. From a daily purse standpoint, Colonial Downs will be doubling its daily purses to \$427,000 per day, so it is possible that the positive impact will be closer to Monmouth's experience, where purses

1 increased 141 percent, than Retama's experience, 2 where purses increased only 25 percent. The average daily overnight purse will more 3 4 than double, increasing from \$15,000 in 2013 to \$31,000 in 2014. This will result in Colonial Downs 5 6 finally exceeding the national average purse per 7 race. 8 I prepared a model based on elements of 9 Monmouth's and Retama's experiences. Using Retama's 10 attendance experience, the model projects total 11 attendance to be at 43,000. Colonial Downs' 2013 12 Thoroughbred meet was 47,000 for a 24 day meet. 13 The 43,000 figure is certainly reasonable, 14 given that many of the current fans are casual fans 15 that only come to the track once per season. The 16 assumption is that they will continue to do that in 17 2014, which results in reasonable growth. 18 The model uses per capita wager increases 19 commensurate with Monmouth. This is particularly 20 reasonable, as Monmouth's per capita wager was \$59 21 before they increased purses, compared to Colonial 22 Downs' \$61 for the 2013 Thoroughbred meet. 23 Monmouth increased their per capita wager to

\$72, so a proportional increase for Colonial Downs would be to \$75. It is likely a conservative

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estimate of the increase in daily export handle would be to \$1 million per day, which is an amount Colonial Downs reached in 2007.

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In 2007, Colonial Downs' average daily purse was \$220,000, its highest level in the last 10 years, and average daily export handle was \$1,050,000. Purses per race were 81 percent of the national average.

By 2009, Colonial Downs' average daily purse was \$159,000, and export handle declined 40 percent to \$600,000 per day. The purses were 55 percent of the national average.

In this model, Colonial Downs would show a \$200,000 loss for the meet, and the horsemen would earn an additional \$240,000 for purses through increases on track and export handle. These amounts compared favorably with the 2013 meet, where Colonial Downs' loss was \$938,000 and the horsemen earned \$412,000 in purses.

20 With success, Colonial Downs would be in a 21 position to reinvest some of the financial benefit, 22 and it would be relatively easy to expand the number 23 of race days within the four-week time frame if the 24 appropriate purse funds are available.

It is important to let the appropriate purse

level drive the number of race days and weeks to maintain quality. This approach will avoid the problems experienced in the last few years where efforts to maintain the number of race days have resulted in a reduction in product quality due to reduced purses.

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For example, in 2015 under this model, an additional \$240,000 would be available for purses. This would fund approximately eight more races using the 2014 overnight purse average of \$30,000, which is an additional day of racing. Additional days could be added as additional purse funds become available.

While it's impossible to determine the actual magnitude of the impact in advance, it's safe to assume that implementing a boutique meet strategy with higher purses as a result of fewer race days will be positive.

Similarly, it is also safe to assume that making no changes, reducing average daily purses or increasing the duration of the meet with stagnant purse funds will likely have a negative impact, a known familiar course to keep doing what we're doing, essentially hoping for a different outcome. But where does that lead? How does that story

end? I've said this many times, and I'll say it again. An unsustainable financial model cannot go on indefinitely. Now, I'm confident this morning we'll hear a lot about the need for racing opportunities. We'll hear that it is very difficult to ship your horses to other tracks, that it is a financial burden on smaller operators. I accept that all of that is true. It is certainly an inconvenience and a sacrifice on the part of the horsemen to have to choose a less appealing alternative.

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Let's talk about sacrifice and opportunity for a minute. In 2013, Colonial Downs' payroll-related costs will be approximately \$5.9 million. Five years ago in 2008, Colonial Downs' payroll-related costs were \$8.8 million. That's a decrease of 33 percent; one third.

Sacrifice has been made to keep racing going in Virginia, and the people that have made many of them are people that are almost never mentioned in this forum; Colonial Downs' employees.

Today, we have almost 200 full-time employees; far more than that work for us seasonally. This morning, I think it's important that their voice be heard. For the sustainable financial model that

Colonial Downs needs, this is the opportunity for a stable employment environment for them. We've got a video.

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NOTE: The video is played.

MR. STUART: That concludes our presentation. CHAIRMAN SIEGEL: Okay. Thank you, Mr. Stewart. Before we entertain any questions, if there are any from the Commission, we'll ask Mr. Petramalo, representative for the HBPA to respond. MR. PETRAMALO: Stephanie always reminds me that there are lies, damn lies, and statistics. I'm

not gonna get into this statistical stuff and whether Monmouth was a success, even though it still lost \$4 million, or Retama was a success, even though it was going into bankruptcy.

I want to focus on what's really the issue here. It's not about days; it's about weeks. We have before you, the VHBPA, a proposal for eight weeks of racing with 32 days, four days a week.

20 Colonial has before you a proposal for four 21 weeks, 12 days, three days a week. The days, for 22 the most part, are secondary. The issue is really 23 weeks. We want eight weeks. We propose eight 24 weeks, which is the same say for this past summer 25 that the Commission has granted over the last eight or so years.

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The reason is pretty simple. Most of you commissioners have some background with owning horses and know what's necessary to try to recover your investment or at least break even.

The issue is really creating enough opportunity for your horse to run.

Now, in an eight-week meet, if you're lucky, if you're lucky, you can probably get three starts, maybe four, and here's what goes into determining that.

First of all, at the beginning of a meet, the 12 13 racing secretary like Tyler puts out a condition 14 book. This happens to be a condition book for half 15 of the meet, so for the first half of the meet, 16 you'll know which races are being offered on which 17 days. In addition, there are supplements, et 18 cetera, so you take a look and see, well, my horse 19 should go to Colonial because there are races.

20 Well, here's where the problem started arising. 21 First of all, the horse, let's say the horse is 22 ready to go on day one and there's a race there. 23 Horse goes, and hopefully, does well. The horse 24 then, for the most part -- we're talking 25 Thoroughbreds now, not Standardbreds -- there's usually two weeks of rest in between races. So after two weeks, your horse theoretically is ready to go again. Again, we're within an eight-week period, but there are a number of factors.

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One, when your horse is ready to go, is there a race for your horse? That's a significant problem. Let's assume my horse is a maiden, filly, and I'm looking for a maiden filly race and my horse is a sprinter, goes five furlongs or five-and-a-half furlongs. So two weeks from the first race, I've gotta find a race like that.

So let's say, well, there is one in the book or the racing secretary adds an extra race not in the book. So I put my horse in for that. Well, what happens? Only six horses apply to enter that race. The racing secretary then has the choice. Do I go with that race with six horses, or I've got another race here that I could use that's got ten horses. Invariably, the racing secretary goes with the ten-horse field. More horses, more wagering.

The bottom line is even if all the stars line up correctly and the horse remains sound and doesn't colic or doesn't get an infection in its foot, which further sets back the two-week or lengthens the two-week time, if all the stars line

up, maybe I can get three starts within an eight-week period.

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Now, if you compress that to five weeks, which we did this year, the problem is exacerbated, and let's talk statistics. You will see going from an eight-week meet back to a five-week meet reduced the number of starts per horse by 25 percent. That's significant.

Now it costs about \$25,000 a year to keep a
horse in training to race. That does not include
what it costs to buy that horse. So if you're gonna
try and at least break even, you're probably gonna
have to run anywhere from ten to 12 times a year.
That's the economics.

Ian talked about the sustainability for the
track. Well, owners and trainers have their own
sustainability issue.

So we seek eight weeks.

Last year, Colonial came to you asking for four
weeks, 17 days. We were before you with the same
eight weeks, 32 days. I made a big mistake on
behalf of the VHBPA. I agreed to a compromise which
was five weeks, five race days, 25 days. We wound
up running 24 because of the weather.

That turned out to be very disadvantageous, not

only to horsemen because of the reduced opportunities, but to Colonial Downs and -- well, not Colonial Downs -- and Virginia racing, because if you look at the statistics, by reducing to increase quality, what you found this year was a 25 percent drop in attendance, a 23 percent drop in handle, about a 22 percent drop in export, signal export. All of the metrics were down.

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9 The only metrics that were up were the purses. 10 The average purses were higher. Instead of roughly 11 200,000 a day, we were running for 218,000, an 12 increase, and there was a slight increase in the 13 field size. We went from 8.4 to 8.8. So this 14 notion that you can compress to actually increase 15 the quality and the popularity of racing really 16 doesn't hold true looking at our own experience 17 here.

18 But there was another positive metric, at least 19 from Colonial's standpoint. Because by reducing 20 from eight weeks to five weeks, they reduced their 21 payroll, their seasonal payroll, by a little over 22 \$200,000. That is the people working in the racing 23 secretary's office working five weeks instead of 24 eight, the gate crew, the jockey valets, et cetera, 25 so Colonial saved a little over 200,000.

And also, they saved a little over 200,000 by chopping their promotional and marketing budget. So we spend less money to promote because we're only gonna run five weeks. They saved with that plus little odds and ends. They saved close to half a million dollars. That's the real motivation for wanting to reduce weeks. They don't care about days.

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9 I'm sure Ian would say, well, Frank, if you
10 wanna run six days a week for four weeks for 24
11 days, that's fine with us. They're just concerned
12 about weeks to cut their overhead. That's what the
13 whole dispute is about.

Now, I think we recognize that the racetrack can't operate without being on a firm economic basis, and we are willing to work with them.

17 As a matter of fact, our proposal for eight 18 weeks or four days, 32 days, we met with Bernie the 19 other day, and Ian and Jim and said, okay, look. 20 We'll cut back to 24 days, the same as we did this 21 year. We'll run eight weeks and we'll run a weekend 22 meet, Friday, Saturday and Sunday, 24 days. That 24 23 days, the same as we did this year. It should allow 24 you to retain that savings of payroll. They are 25 working 24 days in 2013, working 24 in 2014, you

should still have the same savings, but that evoked no interest whatsoever.

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So here is where we are. It's eight weeks versus four weeks, and you know, I think we're pretty much at an impasse.

I can tell you one thing. I'll raise it with our board next Tuesday when we have our regular board meeting. I'm almost sure that our board is not going to write checks to fund purses for a 12 day meet.

Remember here who controls the purse strings. It's not Colonial Downs. It's not their money that goes into the purse account. It's the horsemen's money.

15 This past summer, the VHBPA wrote a series of 16 checks, \$2.5 million on one account, \$2.5 million on 17 another account, sent them to Colonial for purses --18 and oh, by the way, because that money comes from 19 year-round simulcasting at OTBs and year-round 20 online wagering, \$5 million was not there in June 21 and July, so the HBPA had to go out and borrow, as 22 it always does, \$1.5 million, kind of a bridge loan. 23 In the past, we borrowed as much as \$1.9 million.

> Well, I'm almost certain that my board is not going to agree to go forward with that same type of

financial package; that is, we're writing \$5 million worth of checks, some of which is borrowed money for 12 days of racing. I don't think they're gonna do it. That's all I have to say.

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CHAIRMAN SIEGEL: Okay. We appreciate comments from both sides. Are there any members of the Commission that would like to ask a question of these parties before we move forward here?

9 MR. VAN CLIEF: Mr. Chairman, I would ask this 10 of Colonial Downs, and given your request for the 11 boutique meet and the shorter day duration, shorter 12 week duration, how does this fit, or does it? Do 13 you have thoughts on how this might fit into a 14 longer-term strategy that would ultimately lead to 15 growth in the industry?

I think we -- and the conversations in our planning committee have revolved around this. I think that we need to be thinking long-term, not just one year at a time, if we can. Have you all thought any about where this takes us, if the Commission were to look favorably on such a request?

MR. STEWART: Well, I think it's very important to, for lack of a better word, stop the bleeding. We've got to achieve a certain stability. This will get us stable, then we can grow from there.

I think that as Frank says, and I don't necessarily agree with everything he says, but it's true that the cost determines the weeks. It's relatively easy to grow the number of days and the number of weeks. We could within fairly short order, I think, grow in a four-week timeframe from 12 to 16 days. The tricky part is you have to be careful you don't somehow compromise quality.

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Our preference, and it has always been our 9 10 preference, we think that a sustainable financial 11 model for the track, which is ultimately a 12 sustainable financial model for Virginia racing, 13 unless there's another track, and there may very 14 well be; I'm not here to say that there won't be, is 15 based on I think having a quality meet that has a 16 proven record of success. I mean or you can argue 17 about whether Monmouth still lost money or Retama 18 lost money; the truth is they lost less money.

19Ultimately, our goal, and we've reiterated this20a couple times over the years more than a couple21times. We see a quality meet. We see building the22big days. All of that generates more money. You23have more money, then you can afford more racing.

So I think that within three years, you could easily bring it from a 12 to 16, maybe a little

more. If at the end of the day though, if the goal is to sort of remain where we are, then you know, that's you know, that's where we're gonna be. If we want to be better, here's the path to being better. If we don't, we don't.

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MR. PETRAMALO: Ian is pointing to the central problem here. It's a revenue problem that we have. One way to increase revenue is by attendance on track wagering, et cetera, but if you look at the experience of just about every racetrack in the country, that's not a promising way to go, because very few racetracks, if any, can support their purse structure as well as their own financial viability based on a live meet. It just does not happen.

15 Churchill Downs does it because they have one 16 huge day. Pimlico does it because they have one 17 huge day. But were it not for those huge days, they 18 wouldn't be able to cover their costs.

19 So I think that we should be focusing more on 20 how to increase revenue apart from the live meet, 21 because whether we run four weeks or eight weeks, 22 it's just too short a period of time to generate 23 sufficient money to make a go of it.

For example, this past five-week meet -- I'm just trying to do the members in my head -- we

probably generated about \$200,000 for the purse account. That's one day of racing. For the whole 25 days, 24 days, we generated about \$200,000.

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All of the money for the other days, the other 23 days, comes from simulcasting year round. That's where we should focus. We should be looking to increase that revenue, and there are a number of ways, and we've talked about them briefly in the Blue Ribbon Committee, to do this.

Colonial Downs, to its credit, has kind of refocused its business plan for the OTBs. When we started the expansion plan in 2003 or 2004, it was sticks and bricks, get separate facilities, et cetera. Well, that's a dinosaur. That has gone away. It's very expensive and it's not cost efficient.

What Colonial has done now -- and what's the bar called now? Hurley's. And it used to be Fin McCool's, has gone in and set up an OTB in an existing facility at virtually little or no cost, and that's the wave of the future.

But we've got legislative hurdles to overcome. We're capped at ten OTBs statewide, and we also have a problem with a referendum requirement. You, the Racing Commission, don't have the authority to issue licenses for more OTBs. You have to conduct a referenda. You don't need a referenda if you want to open up more lottery operations; that's up to the Lottery Commission to decide that. But if you want another OTB, you gotta pass a referenda. That's one problem.

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The other promising aspect is Colonial Downs' EZHorseplay. That has really taken off, based on their business plan of making it very easy for people with accounts to wager in a restaurant, a sports bar, or in a Moose Club, Lions Club. They've really done a good job with that, but it, too, can be expanded.

14 These are true revenue sources where we ought 15 to be pouring time and resources into them, not here 16 arguing about four weeks or eight weeks, because in 17 the long, run that's not gonna make much difference 18 with regard to the revenue.

MR. STUART: I'd like to make one point. It's certainly important to build our business in the OTBs and the account wagering; no question about that, but where is the future fan going to come from? They don't walk into our OTB on West Broad Street; they come over here. That's what turns people into race fans.

1 So what's gonna get people interested in 2 racing? A quality product with people that they've heard of. They're just not gonna show up for 3 run-of-the-mill stuff. I mean, if you wanna create 4 5 fans, you wanna have people, you have to give them something they want to see. I mean I'm all for 6 7 building the OTBs and building account wagering; we 8 need to do that, but you also need new fans. 9 MR. PETRAMALO: I agree. 10 MR. STEWART: I think people will come to see a 11 product they're familiar with that's a high-quality 12 product. 13 MR. PETRAMALO: I'm sorry. I didn't mean to 14 interrupt you. I agree with that. We can't ignore the fact that our industry is still in the 1950s. 15 We need to reinvent the product, make it easier to 16 wager, et cetera. 17 18 But more importantly, what's gonna draw fans 19 to Colonial Downs is a good customer experience, not 20 necessarily the next Secretariat running or anything 21 like that. 22 You give them good food at a reasonable price, 23 you give them good service, you give them clean

toilets, that will bring fans back.

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MR. STEWART: With all due respect, I think we

do that.

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MR. PETRAMALO: I think you'll find differences of opinion on that.

CHAIRMAN SIEGEL: We're certainly not here to discuss that, but it's an issue that we could address at another time.

At the last meeting, we instructed the parties to get together and report out at this meeting with an agreement, and it's not customary for this Commission to set dates. I don't know that we have ever done it before, but I think we made it clear that we would do so if you were unable to reach an agreement.

As has been said, the parties all met on Monday for a lengthy period of time. It appears that you're way far apart, not close at all, and there didn't seem to be much room for compromise, at least on the Thoroughbred meet.

The horsemen's contract expires this month, and this Commission is not interested in creating extensions, and so we feel it's appropriate to act, and with that, I believe Mr. Reynolds has a motion.

MR. S. REYNOLDS: Thank you, Mr. Chairman. I do have a motion, but before I make that motion, I'd like to make a few of my own comments. Being part of this Commission, the Blue Ribbon Committee, I've certainly heard both sides have compelling arguments both ways, and I've certainly listened to all of it, but I've written my comments out, because I'm pretty passionate about this. I could go on for 45 minutes, and none of us want to do that, so here are my remarks.

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I'm certainly disappointed that Colonial Downs and the Virginia HBPA were unable to agree on racing dates for 2014; therefore, they have left this important decision to this Commission.

For three years, I've heard debate after debate for more dates versus fewer dates. The beauty is in the eye of the beholder and constituency that one represents.

As a commissioner, I ask myself what is in the best interest of the overall health of Virginia racing and its path forward? Right now, that path is treacherous and unclear. The overall health of Thoroughbred racing nationally and in Virginia in particular is facing extremely challenging times.

I have heard over and over that the mission for Virginia horse racing is to promote, sustain and grow the native industry. At this point in time, I believe we are in a situation where we all need to

work together for the survival of the industry, first and foremost. Only then can we promote, sustain, and the ultimate goal, grow this industry again.

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How do we do this? I'm not sure at this point, but what I'm sure of is that we have a room full of people who have the best interest of Virginia racing in their hearts. Yes, each stakeholder represents different constituencies, but we all share the passion and determination to make this work; we just don't have an agreement on a path forward.

12 I'm encouraged by the recent formation of the 13 Blue Ribbon Panel chaired by Commissioner Van Clief. 14 Although our work is not finished, I do believe we 15 have identified major issues that need to be 16 addressed. We must find agreement on the path 17 forward.

Various stakeholders continue to disagree on race days and how we define quality racing. I'm confident that what will come out of the panel will be an overall consensus and executable game plan; however, none of that will matter if we don't work together and execute that plan. To repeat, that can only happen if we all work together.

As far as racing dates go for this year, I have

studied both proposals thoroughly, and clearly, and the two proposals are worlds apart. My fervent hope is that through our work early next year on the Blue Ribbon Panel, we can bridge that gap. I'm not a fan of the status quo, or as some say, splitting the baby. I believe that last year's results are inconclusive, and I don't think that enough data exist to vote for one extreme or the other.

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I will propose the following motion to repeat the weeks and days that Colonial Downs and the Virginia HBPA agreed to last year without reliance on last years' Commission for final arbitration.

Again, this Commission stands ready and committed to working with all of the stakeholders to move Virginia racing forward.

With that, Mr. Chairman, I'd like to make thefollowing motion.

CHAIRMAN SIEGEL: Okay.

MR. S. REYNOLDS: I make the motion that the Virginia Racing Commission grant approval to Colonial Downs for 25 days of Thoroughbred racing over five weeks for 2014. Colonial Downs and the Virginia HBPA will work together and mutually agree upon dates and times for the 2014 meet.

CHAIRMAN SIEGEL: So do I hear a second to that

1 motion? 2 MR. HETTEL: Before you get to that motion, Mr. 3 Chairman, can we see if there's a public response, or would that be out of protocol? 4 CHAIRMAN SIEGEL: We could. Yeah. 5 Any response from the public on this issue? 6 7 MR. TROUT: Yes. 8 CHAIRMAN SIEGEL: Well, you're not public. 9 MR. TROUT: We need a second, of course. I was 10 looking at it procedurally. 11 CHAIRMAN SIEGEL: Either way. 12 MR. TROUT: I'll second it, if you need it. 13 CHAIRMAN SIEGEL: Well, I don't suggest we hold off on the motion. We have a motion. Would you 14 like to second it, Stran? 15 16 MR. TROUT: I would. 17 CHAIRMAN SIEGEL: So we have a motion and a 18 second. We'll entertain any comments from the 19 public, as well as from the commissioners. 20 MR. TROUT: If I could ask just one thing. 21 That was five weeks and how many days? 22 CHAIRMAN SIEGEL: Twenty-five. 23 MR. TROUT: Okay. Which is the same as last 24 year. 25 CHAIRMAN SIEGEL: Twenty-five.

MR. TROUT: Twenty-five. Okay. Which is the same as last year.

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CHAIRMAN SIEGEL: Yes, ma'am, Debbie.

DEBBIE: Mr. Commissioner, our port hasn't actually taken an official position because we didn't know we were gonna be commenting on this, but I can tell you what I hear when I talk to the people around the state.

9 I think we need more days. We're talking a 10 difference of 12 days here. I understand Colonial's 11 desire and need to make money, but 12 days of racing 12 doesn't market itself. We're here to hopefully go 13 forward and try and grow the breeding and racing 14 industry in Virginia, and I don't know how the rest 15 of the country is even going to find Colonial Downs 16 with 12 days of racing.

I know you've proposed 25, but the statistics just didn't show that it was any better, and I just think until we can have time to sit down and discuss with our Blue Ribbon Panel even more, I don't know that we should go on with this motion quite yet, to give the two sides a little bit more time to see if we can work something out.

I worry. I appreciate the Colonial employees' comments today, but don't forget there are plenty of

folks -- breeders employ plenty of folks around the State of Virginia and the trickle-down effect that has.

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I worry as we move towards that less days, less racing, all we're doing is diminishing an industry and the economic impact of the breeding and racing in Virginia, and I just hate to see us not going forward, and I know from our members and talking to our members before this meeting that's not their desire.

CHAIRMAN SIEGEL: Yes, ma'am.

MS. BOUZEK: With all due respect, I don't think anywhere in Ian's presentation he said anything about Colonial Downs wants to make more money.

When we talk about live racing, we talk about losing less money. The OTBs are where the money comes from, and as he stated, we're not getting any new customers in there.

I just want you guys to know that in the OTBs and in the operations, we have cut, we have negotiated, we have given up, we have done everything. There's no more for next year without deteriorating the quality of the OTBs.

So if we have to go back to running more weeks,

which does cost us more money, and that comes from the OTBs, then the OTBs are gonna start to suffer. CHAIRMAN SIEGEL: Yes, ma'am.

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MS. CURTIS: My name is Cynthia Curtis. I'm from Middleberg. I'm a VTA board member, a new member, but my husband and I, we train, we run a training center. We have two horses in training. I also manage a racing operation for a very large owner here in the United States. We have 123 horses in the USA running. We have another 150 in France.

The purse money, I will not say to my owners is immaterial, but I will say the volume of horses we have, the amount of the ability to make money in this is negligible.

15 Her experience is to come to races to enjoy 16 racing, to enjoy seeing her horses, to have a great 17 She will not come to Colonial Downs anymore. time. 18 She came to Colonial Downs. I will say she had a 19 less than enjoyable experience. It was to do with 20 the racetrack, the way she was treated, the way she 21 was greeted. She knows the issues that we on the 22 training side have with coming here, sending our 23 employees, what's available and the experience in 24 that respect.

Whether you have a boutique meet or whether you

have 365 days a year, you will not attract new people and have them spend money and come to a race meet unless they have a great and enjoyable experience, and that's owners, that's Joe Blow walking in the door for the first time coming to the races.

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I don't believe that by decreasing the number of race days and making this a boutique meet -- you want a boutique meet, Saratoga works because the whole experience is wonderful to go to the racetrack. There's stuff for kids. There's stuff for owners. The restaurants are great. The food is great.

14 It's not always -- there are a lot of people 15 that are gonna come here, the \$5 better, the \$2 16 better, who doesn't know a stakes horse from a 17 \$5,000 claimer, but they have to enjoy being here, 18 and I don't think that by reducing the days of 19 racing it's going to do us any good. I think we've 20 got to increase the quality of our product and the 21 experience of coming here and make owners want to 22 run horses here.

Being able to run a horse one time at this race meet is not gonna make me send horse down here. I can go to Charles Town, I can go to Laurel, I can go

to Delaware Park. I have to want to come here because we enjoy being here. That's all I have to say.

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CHAIRMAN SIEGEL: Thank you. Other comments? Yes, sir.

MR. KUHN: My name's Chris Kuhn, and my trainer came last year to the five-week meet. He ended up running I think a total of nine times. Five weeks is not long enough for any trainer to come pick up stakes from Florida and drop in here for five weeks and expect to make any money. It costs so much to move here and set up shop. If it's not for eight weeks, then it's a waste of time.

14Twenty-four days, 25 days, I got it, but five15weeks, there's no way that a trainer -- half the16doggone stables were empty because people didn't17want to come in; they just shipped in. You can't18run here from anywhere. I can't run my horses here,19because again, for five weeks he can't afford to be20here, and he can't afford to run his horses.

If he had nine horses here and he ran them nine times, he can't make any money. If we're looking at the horsemen, it's not gonna work. If you're looking at the bottom line of the track owner, I understand.

The betters aren't gonna come for four weeks, because it's over with before they've even gotten an idea of what it's like to be here, and if they don't come, they're never gonna go online. They're never gonna use EZHorseplay. They're not gonna do that.

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So we just have to expand this out. Twenty-four days is fine; that's three days a week times eight. So I think that's a valid compromise for the whole thing, if we could do that.

10 MR. PICKLESIMER: Something else to keep in 11 mind. Whenever your stables change, you know, 12 groups, horsemen make decisions every day what 13 racetrack they're gonna go to. We offer this turf 14 course. No one else in the country has a turf course like this. It's our bread and butter. 15 16 You're not gonna get these opportunities anywhere 17 but here, and I think the horsemen realize that and will come here because of our turf course. 18

19 MR. PETRAMALO: Well, this year, there were 575 20 horses on the back side. That's the lowest number 21 in probably ten years.

MR. PICKLESIMER: But field size went up.
CHAIRMAN SIEGEL: From eight to 8.4.
MR. PETRAMALO: From 8.4 to 8.8.
CHAIRMAN SIEGEL: Question in the back?

MARSHALL: My name is Marshall, and I have been coming here since '97. I support it with my horses, I support it with participating at the races on a daily basis. When they're open, I try to be here every day.

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With a five-week meet, what we have not 6 7 mentioned is last year, we had two days that they 8 canceled the races early. At one point, it was like 9 the second or third race. At another point, I think 10 it was like the fourth or fifth race. Another day, 11 the entire meet was canceled. The entire day was 12 canceled due to rain, hurricanes, flooding, what 13 have you, but when you have that in, now you've shot 14 that down to five weeks. You've got many, many, 15 many lost opportunities within that five weeks due 16 to weather.

All of these things, when you have a trainer bring his horses from Maryland, from virtually anywhere, it's quite expensive for him to come down. It's expensive for his owners to ship their horses in, then it takes sometimes days to just set up the stalls. Now you're talking about less than 23 days of racing.

> I really think that if we could table this and have more conversation about it, positive things

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could and should happen. Thank you.

CHAIRMAN SIEGEL: Tyler.

MR. PICKLESIMER: We did make up every canceled race last year, so nobody was shorted a race. The HBPA and Colonial Downs agreed to pay some shipping expense money directly into the owners' accounts for canceled races of people that actually did make the ship, so we were proactive there.

9 CHAIRMAN SIEGEL: I'll just comment that I'm 10 sure that Mr. Reynolds' motion wasn't made because 11 they felt -- he felt it would make everyone happy. 12 I think a good compromise is everyone does not get 13 everything they want.

We felt we were put in this position only because the parties could not agree. The idea of giving it more time so the parties can get together, we've tried that for a while already.

18 Between now and the next meeting, if these 19 parties would like to come back and make some 20 alternate suggestions they can agree upon, whether 21 it be fewer days or more weeks or vice versa, this 22 Commission will entertain that, but the idea was to 23 do what you agreed to do last year, only because you 24 couldn't agree to anything else. I think that's 25 pretty much the bottom line for this motion and for

1 the thoughts of the commissioners. 2 MR. S. REYNOLDS: Absolutely. CHAIRMAN SIEGEL: It's not ideal. My personal 3 4 ideas are different than what's here expressed in 5 this motion, but I'm not here to express my personal 6 feelings. 7 Yes, sir. 8 MR. MUZEL: I'm Pete Muzel [ph]. I know most of the members here. I've been in the horse 9 10 business as a trainer and owner and a farm manager 11 for more years than I care to make public, but the 12 last five or six years, I've been coming to 13 Colonial, and I've seen the decline in it because of 14 the dates and the days. I view horse racing like I do any other venue 15 16 or whatever. If you hire a rock star to come in 17 town, the venue does the advertising. The venue 18 makes it to where the public wants to pay to see the 19 star. 20 Well, the horsemen are the stars. They put the 21 show on. The racetrack provides the venue. If they 22 don't do what it takes to get people here, I don't 23 really see how they fault us on that. 24 The bottom line is when they changed the meet 25 and they did the reverse of the Strawberry Hill

thing where they made it in connection with Pimlico's Preakness, that didn't allow us to get in here with stalls, especially the people from Tampa that used to come here. They had to be out of Tampa, but they didn't want to come somewhere where they got to leave their horses in the stall for two weeks without training them before they could get on the racetrack.

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9 I just think it was time they sat down and 10 think of a number of different ways how they can 11 make this work. What we are doing is not happening, 12 and you know, I wish I had the answer for it. I 13 don't, but I think that it's gonna have to be a 14 mutual agreement or it's gonna crash.

CHAIRMAN SIEGEL: Yeah.

UNKNOWN SPEAKER: I came from a jurisdiction --I moved back here to Virginia to be in Virginia horse racing. Okay. The place I was at was West Virginia; that place closed down. They couldn't make money without alternative gambling. Okay. I don't wanna see that happen to the company I work for now, and I think we're on that path.

Unfortunately, unless we can drop the bottom line, we're not gonna be around in 20 years. It's not gonna happen. We need to be able to get on

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solid footing before we can grow this industry.

Yes, there are a lot things we can look at. OTBs, we need more of them. We need them in Northern Virginia. We need an alternative form of gambling; don't think that's gonna happen. So yes, there are things we need to do, but we need to be on financial, stable ground in order to do these.

CHAIRMAN SIEGEL: Someone else? Yes, sir.

MR. MILES: My name is Lenny Miles, and I been racing here since it started, and I been in racing 10 for 40 years, probably, and I just setting around 12 listening, and I wanna talk about the positive 13 things of this track here.

14 I'm looking right at the grandstand over here; 15 it's probably one of prettiest in the country. The 16 turf course is probably one of the best in the 17 country. We run on the turf, we can't feel our dirt 18 races here. We run on the turf. That's why the 19 people come here.

20 We have one of the only tracks on the east 21 coast that's running at that time where people can 22 come and run a horse for a lower claiming price. Ιf 23 you run at Tampa, Carver, Gulf Stream, any of those, 24 your horse has to have started for 16,000 or higher. 25 That's why those Florida people bring those horses

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up here. They ship in.

2 Last year, we lowered our time that we were racing, and we had a lot of outfits that didn't 3 I mean like Kathleen O'Connell is one. 4 come. She 5 didn't come. She decided to stay in Florida. It was too short a meet for to her to bring 100 horses 6 7 Smith. How many did he bring, Tyler? here. 8 MR. PICKLESIMER: He brought 25. 9 MR. MILES: He usually brings 60; he probably 10 brought 20. Mr. Allen, it was all because the meet 11 was shorter. I know these guys back here. I work 12 in the background a little bit here. I'm not 13 always -- I'm back here in the barns training, and 14 so that's what I'm saying to the Commission. We 15 have a product to offer, and that is grass racing. 16 Don't forget it. That's all I gotta say. 17 CHAIRMAN SIEGEL: All right. Other comments? 18 Yes, ma'am. 19 MS. CALABRESE: My name's Mary Calabrese, and I'm the executive director of Colonial Downs ADW, 20 21 and I've been here at Colonial for eight years, but 22 I've been in horse racing 44 years, so I've seen a 23 lot. 24 On behalf of my fellow employees, I'm appealing 25 to the Commission to reconsider a contracted meet

for Colonial Downs, because that contracted meet would be able to reduce our operating costs, and therefore, have a positive effect on our bottom line and overall positive effect for the operation of Colonial Downs throughout.

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Also, you know, Frank, I know you want to increase the business of the OTBs and EZHorseplay, but remember EZHorseplay requires more money in revenue to provide that purse money and cover the operations, as opposed to a live bet or at the OTBs.

CHAIRMAN SIEGEL: Okay. Yes, ma'am.

MS. DENNEHY: Donna Dennehy, I'm owner and operator of Eagle Point farm in Ashland, Virginia. It has been a family business for 66 years we've been in the business, and the whole -- I've been involved with the VTA and HBPA, and the whole thing was to promote the Thoroughbred industry in the Commonwealth of Virginia.

19 This racetrack, we have worked very hard to get 20 it here, and it is a beautiful track, but we need to 21 be able to race here, and it's a big part of my 22 business and a lot of other people here, and I think 23 we've got a lot of people here that race here and 24 support this track with their horses and their 25 money, and we just need to have more racing and more

1 days, and the length is very important, and I think 2 I'd love to have the people that support that to 3 stand up. Thank you. 4 NOTE: People in the audience stand and 5 applaud. CHAIRMAN SIEGEL: Other comments? 6 7 There is no response. NOTE: 8 CHAIRMAN SIEGEL: Again, as I said a moment 9 ago, you know, it was clear before we came in here 10 today that not everyone was gonna be happy with the 11 act this Commission would take today. 12 I think, again, if the parties could get 13 together and find ways to make the compromise that 14 makes more people happy, then we'd certainly be able 15 to entertain that discussion. It's just our job to 16 move forward, and this is the way that appears to be 17 fair to most. 18 Other comments? 19 MR. VAN CLIEF: Mr. Chairman, before we vote, 20 I'd like to make a personal comment. The motion 21 before us is obviously simply a one-year extension 22 of this year's status quo, and I had hoped to vote 23 for pretty much anything but that. I'm not a fan of 24 a status quo. I think that we are not on the right 25 path, and the comments of all of you, thank you, I

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think bear that out.

I'm only sorry that some of this conversation didn't happen over the past month and that it didn't yield a compromise, and as a Commission we could simply vote and do so happy.

So I think we are in a tough position. 6 We have 7 defaulted to the compromise of last year. From my 8 personal standpoint, if that's where we go for 2014, 9 my hope would be that it's only for one more year, 10 and that through the deliberations, whether on the Blue Ribbon Panel or elsewhere or both, we are going 11 12 to end up with a game plan that is gonna be a lot 13 healthier than just kicking the can down the road. 14 So if I do vote for this motion, I do so 15 reluctantly.

MR. TROUT: Mr. Chairman, a brief comment. As an attorney also as some of you here, compromise is defined as an agreement where everyone is equally dissatisfied, and we certainly reached that today.

I think everyone has -- I'm not sure anyone really likes that particular decision, but it has to be done at some point, and I would certainly welcome further discussions between now and looking at potential changes on this, but we do need to do something today. The comments that have been made today I think were outstanding, and there are ones that the Blue Ribbon Commission would take a look at. In particular, I was impressed with customer experience comments, because that's what it is all about. Whether you're going to McDonald's or whether you're going to fly on an airline or coming to the racetrack, and that does include bathrooms.

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So I think that will be something that the Blue Ribbon Commission will take a look at, as well as the other comments that came in today.

MS. DAWSON: Mr. Chairman, I'd like to add my feelings about this. I agree with what Commissioner Van Clief has said. I would have preferred to have before us a proposal for eight weeks. Even the comments that came in by e-mail and letter and phone call all supporting that, I want to say thank you for all those people who did make that effort.

We are all here to promote and grow the Thoroughbred industry and racing industry in the Commonwealth of Virginia. I don't see how we can do that without having racing, and basically, I think that's the choice it has come down to.

So if we have to compromise, that's fine, but I agree with Commissioner Van Clief that's not where I

1 think we need to be. 2 CHAIRMAN SIEGEL: Other comments before we move 3 on? 4 NOTE: There is no response. CHAIRMAN SIEGEL: Okay. All in favor of the 5 motion that's on the floor, indicate by saying aye. 6 7 NOTE: The commissioners vote aye. 8 CHAIRMAN SIEGEL: Any opposed? 9 NOTE: There is no response. 10 CHAIRMAN SIEGEL: Okay. We are complete with 11 the Thoroughbred days for next year. 12 There was apparently an agreement made on Standardbred days. I think that Ian, you folks did 13 14 come to an agreement on Standardbred days, but I 15 believe that there is just an open question about 16 when you begin and when you end? 17 MR. STEWART: Correct. 18 CHAIRMAN SIEGEL: From what we understand from 19 Mr. Woolnough, he would like to start, I guess, on the 17<sup>th</sup>, and you want to start on the 13<sup>th</sup>, or is 20 it vice versa? 21 22 MR. STEWART: No. You're correct. 23 CHAIRMAN SIEGEL: Okay. So on September the 13<sup>th</sup>, that coincides with the New Kent County 24 25 Fair --

1	MR. STEWART: Correct.
2	CHAIRMAN SIEGEL: and that's when he would
3	like to start.
4	MR. STEWART: Correct.
5	CHAIRMAN SIEGEL: You were interested in
6	starting four days later?
7	MR. STEWART: No. No.
8	CHAIRMAN SIEGEL: I'm sorry. I had it
9	confused. Anyway, whichever, I think we'll leave it
10	to you guys to work that out.
11	MR. STEWART: Okay.
12	CHAIRMAN SIEGEL: We could certainly make a
13	decision, but I don't believe that we've had the
14	input since your discussions to make an intelligent
15	one here. So do you feel comfortable that you folks
16	can get through that?
17	MR. STEWART: We were talking about four days.
18	CHAIRMAN SIEGEL: I know that. Sure, sure,
19	sure. Absolutely. So to me, on the surface of it,
20	I think it seems to make sense when the fair starts,
21	that's when the crowd is here.
22	MR. WEINBERG: I believe if everyone behaves
23	rationally for the reasons you just articulated,
24	given the extremely positive effect it had on
25	attendance for opening day, one would think we would

1 arrive at an agreement.

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CHAIRMAN SIEGEL: Unfortunately, he's not here -- no one to speak for his position, so I'm not quite sure why he took that position.

MR. STEWART: I think what is happening, the fair wants to move back a week, because they think that they can bring in some mechanical rides.

The mechanical rides are basically on a circuit, and if you can coordinate with -- there's an event called Field Days of the Past, and if New Kent County backs up their fair a week, they can coordinate with a ride operator at Field Days of the Past, and we can bring in some mechanical rides.

I think that, quite honestly, the best hope at the moment to build attendance at the Standardbred meet is the county fair. If we can boost that up with more attractions and Colonial Downs is gonna financially support some of that, I think that that's in everybody's best interest.

20 CHAIRMAN SIEGEL: All right. So are you 21 comfortable with that? You and Mr. Woolnough can 22 work that out?

MR. STEWART: I'm sure we can.

24CHAIRMAN SIEGEL: And if not, at the next25meeting, we'll make that decision for you.

1 MR. STEWART: That's fine. 2 CHAIRMAN SIEGEL: I don't think we have enough 3 input to do that at this juncture. So with that, the Chair will entertain a motion. What are the 4 5 number of days? MR. HETTEL: That's 24. 6 7 CHAIRMAN SIEGEL: Again, 24 days over what period of time? 8 9 MR. HETTEL: Depending on when it starts, 10 culminating on a Thursday or a Sunday. So that's 11 the difference. 12 CHAIRMAN SIEGEL: How many days of racing? 13 MR. HETTEL: Twenty-four. Isn't it 24? 14 MR. STEWART: Yeah. Six weeks, four days a 15 week. MR. HETTEL: So 24 days, start date to be 16 17 determined. CHAIRMAN SIEGEL: Determine those dates around 18 19 that fair, and the Chair will entertain that motion, if it's appropriate. 20 MR. VAN CLIEF: So moved. 21 22 CHAIRMAN SIEGEL: Second? 23 MS. DAWSON: Second. 24 CHAIRMAN SIEGEL: Any other discussion? 25 NOTE: There is no response.

1 CHAIRMAN SIEGEL: All in favor, say aye. 2 NOTE: The Commission votes aye. 3 CHAIRMAN SIEGEL: The ayes have it, and the 4 Standardbreds are approved. The next item is the approval of the Gold Cup 5 race days, which I believe those dates have been 6 7 stated, but I turn it over to Bernie to do the 8 action item on that. MR. HETTEL: Yes, sir. The Gold Cup seeks 9 approval for the two race days, normally May 3<sup>rd</sup>, 10 which is a Gold Cup day, and October 25<sup>th</sup>, now the 11 12 International Gold Cup; both feature pari-mutuel 13 wagering that was articulated earlier today. 14 So I seek approval. MR. VAN CLIEF: So moved. 15 16 CHAIRMAN SIEGEL: Second? 17 MS. DAWSON: Second. 18 CHAIRMAN SIEGEL: Any questions or discussions? 19 I take it you're happy with that? 20 MR. ALLEN: Very much so. Thank you. CHAIRMAN SIEGEL: Okay. Good. All in favor, 21 22 say aye. 23 NOTE: The Commission votes aye. 24 CHAIRMAN SIEGEL: Any opposed? 25 NOTE: There is no response.

1 CHAIRMAN SIEGEL: The ayes have it. 2 The next item is the renewal of the ADW license, which I think is pretty boiler plate. I 3 4 think it's an action that's required at this time of 5 the year. Comments? MR. HETTEL: We've already done that. 6 7 CHAIRMAN SIEGEL: I'm sorry. We absolutely did 8 do that. Okay. So the next item is the Breeders Fund 9 10 proposals, which there has been lots of talk about, 11 and I had lots of phone calls, discussions, e-mails, 12 and we appreciate the public and all the comments 13 that we've received. 14 The interest, as I've said earlier by these folks has been terrific, and I'm sure I speak for 15 16 all the commissioners when I thank everyone for 17 their interest in this Breeders Fund and calls and 18 whatnot. Everyone seems to be thoughtful and 19 passionate, as well as respectful, and we're really 20 grateful for that input; it means a lot. Many of 21 you are here today, and we express our appreciation 22 for your coming as well. 23 Despite the declining interest in the industry 24 in Virginia, we are glad to see that so many people

are interested in the growth and potential and the

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future here of the industry here in the Commonwealth.

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We've been operating essentially for the last 16 or so years on the same contract, and going through this process, in my opinion, is a healthy thing. I think it's good that it has been done, and perhaps overdue, and I think as one commissioner, I can tell you that it has been a positive learning experience for me, and I think for the other commissioners as well.

Each of us have studied the proposals completely and with fairness, and that said, unless any commissioner wants to make a comment or ask a question, I think the Chair will entertain a motion, and I believe Mr. Van Clief has one. Anyone else? NOTE: There is no response. MR. VAN CLIEF: If I might, Mr. Chairman, I

might like to lead with a couple of comments of my own.

I'd echo the Chairman in thanking all of you for your input. It has been extremely helpful. I think the good news is that everybody is passionate about this industry going forward. The bad news is you're not all on the same page, and I would hope that that will be remedied going forward. We need

1 to close ranks, and I hope that you will be able to 2 do that. I want to thank both parties for their 3 4 professional presentation. They were both 5 professional, impressive, and well thought through, a high level of creativity. 6 7 This is a difficult decision for me personally, 8 since I happen to have long-standing relationships 9 with the protagonists on both sides of the bidding, some of them going back decades. 10 11 We've all done business together. We've served 12 on boards together, we rode horses together, and I've been asked to make a choice and offer a motion, 13 so it puts me in a little bit of a difficult 14 15 position personally, but the job at hand is to make 16 that motion, so I'm gonna do it. 17 We talked a little bit about status quo here. Ironically, we have the VTA bidding for the job, 18 19 which has had it for 16 years, and the new player in 20 the game is EquiSport, which is Mr. Petty's 21 organization. 22 Ironically, he's been the one who has been at 23 the rudder in terms of the organization and the 24 administration and the marketing of the fund, so we 25 really have a bifurcated bid by in essence the same

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organization, which is a bit ironic.

In thinking about this and in trying to craft a motion that made some sense, I thought what do we do? What can we do here that's for the best long-term interest of the industry?

I have come down, as difficult a decision as it 6 7 was, on the side of the institutional stakeholder, 8 as well as the individual stakeholders. I think we 9 have got to do what we can do to strengthen our 10 institutional stakeholders in this business. We've 11 got to do what we can do to build consensus and 12 build a coalition that is going to allow us to go 13 forward, and in the best way we can, shoulder to 14 shoulder, address problems that I will not go over 15 again, because they've been very well articulated 16 here today.

With that in mind, I'm going to offer a motion as follows. Mr. Chairman, I offer the motion that the Commission appoint the Virginia Thoroughbred Association for one calendar year, commencing January 1, 2014, as a contractor of the Virginia Racing Commission for the purpose of administering and marketing the Virginia Breeders Fund.

> Such appointment is subject to finalization of a management contract satisfactory to the Virginia

Racing Commission, which will include, amongst other elements, an operating budget, a communications and marketing plan, and a process to maintain regular accountability from the contractor to the VRC.

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The VRC chairman and executive secretary are hereby authorized to finalize and execute such an agreement on behalf of this Commission, and it is further moved that such agreement be finalized and executed not later than December 31<sup>st</sup> of 2013, this year.

That's a little bit different, I think, than it has been operated in the past. As a Commission, we want to take a little more hands-on approach to this, and thus, the element in my motion that we go through the process of negotiating a contract.

16 We have some questions about the budget. We'd 17 like to understand the marketing approach a little 18 more thoroughly, and that's why those words and that 19 element of that component is in this motion. 20 So any questions, Mr. Chairman? 21 CHAIRMAN SIEGEL: Is there a second? 22 MS. DAWSON: I'll second. 23 CHAIRMAN SIEGEL: We have a second. 24 We'll ask -- we will not have a public dialogue 25 here, but we'll ask for questions or comments from

1 the commissioners, if they care to make one before 2 we take our vote. If not, all in favor of the motion that has been articulated by Mr. Van Clief, 3 4 say aye. 5 NOTE: The Commission votes aye. 6 CHAIRMAN SIEGEL: Any opposed? 7 There is no response. NOTE: 8 CHAIRMAN SIEGEL: Okay. The ayes have it. We will not have a closed meeting today, but we 9 10 will have an opportunity for members of the public 11 If there are any members of the public to speak. 12 who would like to participate and speak, they are 13 certainly welcome to do so at this time. 14 MS. CURTIS: One more thing. The whole 15 industry, our whole industry needs a wake-up. Ι grew up in England, where I watched hunting 16 17 disappear from a complacency from which you might 18 want to call the Old School, when the PETA people 19 started coming in and everybody kind of went this is 20 never gonna happen, they're not gonna get rid of 21 hunting. Hunting as we know it now doesn't exist in 22 England. 23

I feel to a certain extent, we're doing the same to our racing industry, and we here right now can only address Virginia, but we have to make this

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the best place to come, the most fun to have in a day, the greatest experience for the public walking in the door, and in doing that, we have to realize, too, that the public now are people who work hard for their money; they didn't inherit money. They went to school, they got educated, they had good jobs, they made their money in business with business plans and firm accounting terms and rules and regulations, and people administered these.

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Our industry does not have that in place, and I think even in Virginia, all of us working together, maybe we can be a leader in helping that happen in the whole industry, and certainly in our own back door.

But it's very difficult to ask somebody to come in here and spend money when they're not having a great experience as an owner, as just the guy being entertained.

You know, rules and regulations are different everywhere. You do this over here, you do that over here. You spend millions of dollars. Nobody does this to make money. You're not as an owner with a bunch of horses in this game for a financial gain. You're in it to have a great time, and you don't understand why you're asked to throw millions of

dollars into the pot, be treated like a third class citizen, and then you know, have different rules and regulations and opinions and everything else everywhere else.

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I think we've got to come together as an industry and make this happen and play to the new guy coming in here with the money to spend.

8 I would direct that, too, to the owners of 9 Colonial Downs. You have to improve your product. 10 You have to improve your experience. It's not about 11 us running those horses out there. It's about 12 asking the guy to come here and have a great day and 13 a great time. That's just a personal opinion, but I 14 really feel strongly about it.

15 CHAIRMAN SIEGEL: Thank you very much. Other
16 comments? Yes, ma'am.

MS. BOWERS: I'm Margie Bowers. I just want to
thank you all for giving the VTA the Breeders
contract again this year for next year.

Also, I agree with everything this lady said over here about Colonial Downs. I've been coming down here since they opened. They made a comment at one of the meetings that we don't need the horsemen, they need us. That is not the truth.

When you come down to this racetrack, she is

right. You're treated like the third-party person. You can go to Charles Town, you can go to Laurel. You are treated totally different; you're welcomed in the door, but not here at Colonial Downs. Thank you.

CHAIRMAN SIEGEL: Yes, ma'am.

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DEBBIE: Just to follow up on those two comments. If we're gonna use Monmouth as the poster child for what good Colonial can do, they ought to go to Monmouth and see how they treat their customers, and that would be my personal experience there.

CHAIRMAN SIEGEL: Yes, sir, in back.

UNKNOWN SPEAKER: I'd like to comment on what was said over here. I think we're all lucky to have Ms. Brian in the game. She's one of the flagships now in Thoroughbred racing in Virginia, so we very much need her. We very much value her, and I appreciate the comments you said about the reception she's gotten and she never wants to come back here again. I think that's a pretty chilling statement.

I'd also like to differ on one thing though, I think with the rest of the room in terms of owning horses in here. This isn't a game. We have to make money out of it. It is essential. I'd like to thank you all for what we do get, and it does pale in comparison to other states.

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We sell Virginia-breds, and I'd like to say that they have a value in the marketplace, and there are people that want to buy a Virginia-bred still, but there are a lot of people that turn their nose up at them, and that's something time and again --Susie and I have done for 35 years and we've sold 300 horses in the marketplace, and people want a good horse.

I think the land and the climate have produced a good race horse in Virginia for hundreds of years, and we will continue to do this.

14 I appreciate everybody struggling with the 15 issue here. Everybody says we need more days. We 16 have Virginia-breds that stood in this stall and did 17 not get a race in this short meet here because we 18 needed two turns around the turf course. That 19 doesn't seem like it's a lot to ask, but I would say 20 it's pretty limited here, and that is an issue. 21 We're all here to try to make money. That's what 22 I'd like to say.

> Thank you very much for all of the attention you've given us, and I'd like to say that the Virginia Thoroughbred Association has shown a

whole new enthusiasm helping you all do your job and for us examining our own jobs, so I'd like to thank you for that.

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CHAIRMAN SIEGEL: Okay. Any other comments? UNKNOWN SPEAKER: Yes, sir. I'm one of the vanishing breeders here in Virginia. I'm a small breeder with only a few horses, and there's a hell of a lot less of us now than there was five years ago.

I drove all the way down here today hoping we'd get some sort of a decision, not out of these people, because I knew these people were Loggerheads, and they have been for years over the days, but we were hoping you all would make the tough decision, and what we got was same as last year.

Well, it didn't work last year, especially for the smaller guys with just a few horses. They can't run here but once, and you won't bring them here for five weeks, you know. End of it.

I mean I know dozens and dozens of my friends who used to breed horses here, and they don't anymore, and they have their mares in Maryland or West Virginia or someplace, and they'll ship a horse to Laurel, but they're not gonna come down here and

1 try to stand a horse around for a five-week meet 2 where they can maybe run that horse one time. You know, it just doesn't do anything for us, 3 4 and we were hoping that you all would say, okay, 5 this is what we're gonna do, and carry it out. But last year didn't work, and next year's not gonna 6 7 work either. I'm sorry. 8 CHAIRMAN SIEGEL: Okay. I appreciate that. 9 Okay. Any other comments before we move on? Yes? 10 UNKNOWN SPEAKER: I have one more thing, I'm 11 sorry, I forgot to say. If the previous amount of 12 money that was given away on a daily day basis of 13 racing before this past year was 200,000, and we 14 increased it by cutting the days to 218,000, that 15 means a difference of 18,000 in total purses in the 16 given day. If you divide that by nine, it's only a 17 \$2000 increase per race, basically, for shortening 18 the meet, I mean shortening the number of days that 19 we have. I'd tell ya, we'd take 2000 less on an 20 average purse, I think, to be able to race more 21 days. There may be a false economy there, it seems 22 like.

MR. PICKLESIMER: Well, I think the numbers are up. The maiden special weight went from 24 to 30, so about a 25 percent increase is what it was.

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CHAIRMAN SIEGEL: Okay. Other comments? Appreciate the comments from the public again and all the participation today.

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The next meeting date, we'd like to set for January the 21<sup>st</sup>, which is a Tuesday, and hopefully, that works for everyone. You weren't here, Carol, when I talked to the others, but hopefully, that date does work for you.

9 MS. DAWSON: I don't know of any conflict. 10 CHAIRMAN SIEGEL: So that date is set for 11 January 21<sup>st</sup>. We will have one and perhaps two 12 appeals that day, so we're gonna begin at nine 13 o'clock with the appeals, and then hopefully, the 14 meeting will start at ten.

MR. TROUT: Is that anticipated to be here?

CHAIRMAN SIEGEL: Yes, at this point. We'll let you know if it's otherwise, but it will be here, and for the commissioners and those participating in the appeals, it will be nine a.m., but the regular meeting will begin at ten.

21 Any other business to come before the 22 Commission before we adjourn? If not, we need a 23 motion to adjourn.

24MR. S. REYNOLDS:So moved.25CHAIRMAN SIEGEL:Second?

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1	MS. DAWSON: Second.
2	CHAIRMAN SIEGEL: Okay. We are adjourned.
3	Thank you.
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5	NOTE: The hearing is adjourned at 12:31
6	p.m.
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1	CERTIFICATE OF COURT REPORTER
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3	I, Sandra G. Spinner, hereby certify that having
4	first been duly sworn, I was the Court Reporter at the
5	meeting of the Virginia Racing Commission at the time of
6	the hearing herein.
7	Further, that to the best of my ability, the
8	foregoing transcript is a true and accurate record of the
9	proceedings herein.
10	Given under my hand this 20 <sup>th</sup> day of January, 2014.
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14	SANDRA G. SPINNER
15	COURT REPORTER
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